Message Text

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INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-13 ACDA-07 TRSE-00 /078 W

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CONFIDENTIAL USNATO 2556

E.O. 11652: GDS

TAGS: MARR, US, NATO

SUBJECT: FRENCH AND DUTCH ATTITUDES ON MINISTERIAL

GUIDANCE

REF: USNATO 2310 DTG 211511Z APR 77

- 1. REFTEL PROMISED COMMENTS ON FRENCH AND NETHERLANDS ATTITUDES IN RELATION TO NATO CIVIL EMERGENCY PLANNING (CEP).
- 2. SINCE 1967 CEP COMMITTEE MEMBERS HAVE BEEN CAREFUL TO KEEP CEP ACTIVITY "AT FIFTEEN" BY PRESERVING THE CIVIL CHARACTER OF FRENCH PARTICIPATION. THIS HAS WORKED WELL AND FRENCH MEMBERS HAVE APPRECIATED THE COOPERATION AND UNDERSTANDING OF THE OTHER ALLIES. ON THEIR SIDE, FRENCH CEP PARTICIPANTS HAVE ATTEMPTED TO CONTAIN THE INTERNATIONAL PLANNING EFFORT WITHIN THE PURVIEW OF THE SECRETARIAT GENERALE DE LA DEFENSE NATIONALE (SGDN). AT TIMES POLICY ASPECTS OF PLANNING HAS INVOLVED THE QUAI, AND PROGRESS HAS SLOWED WHEN THE FRENCH CONFIDENTIAL

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REPS HAVE FELT REQUIRED TO DEMONSTRATE THEIR INDEPENDENCE BY REFUSING TO COMMIT THEMSELVES ON DEFENSE-RELATED MATTERS. RECENT PLANNING IN THE CIVIL AVIATION PLANNING COMMITTEE (CAPC), DEALING WITH SACEUR'S RAPID RE-INFORCEMENT CONCEPT, HAS INVOLVED THE FRENCH IN A TRICKY "TECHNICAL" AREA IN WHICH THEY HAVE PROVIDED INFORMATION ON FRENCH CIVIL AIR FIELDS WHICH WOULD ACCOMMODATE REINFORCED FLIGHTS. AS LONG AS THIS REMAINED A TECHNICAL EXERCISE, THE FRENCH WERE ABLE TO CONTRIBUTE TO NATO CRISIS MANAGEMENT AND THE ALLIANCE'S DETERRENT

CAPABILITY. HOWEVER, ONCE NATO BEGINS TO CONSIDER THE DEFENSE IMPLICATIONS OF CIVIL AIRFIELDS, WE WILL RUN INTO DIFFICULTIES. ACCORDING TO OUR FRENCH COLLEAGUES, THE MINISTERIAL GUIDANCE DOCUMENT AND MATTERS DEALING WITH SHAPE'S AIRLIFT STUDY HAVE BEEN SUBJECT OF SCRUTINY AT THE ELYSEE, SINCE TINE (QUITE UNLIKE THE PREVIOUS PERMREP DE ROSE, WHO LET HIS STAFF HANDLE THESE MATTERS) TENDS TO REFER THESE ISSUES TO THE QUAI RATHER THAN THE FUNCTIONAL ADMINISTRATION CONCERNED. THIS IS THE REASON FOR HIS STATEMENT AT THE APRIL 20 NAC THAT HIS FOREIGN MINISTER WILL ADDRESS THE SUBJECT IN LONDON. WE EXPECT THAT THIS STATEMENT WILL DRAW THE LINE BETWEEN PLANNING FOR "DETERRENCE" AND PLANNING FOR "DEFENSE," WHICH INVOLVES AN IMPLIED COMMITMENT OF FRENCH CIVIL RESOURCES.

3. REGARDING THE NETHERLANDS' SILENCE AT THE SAME NAC, THE DUTCH CEP REP TOLD US THAT, WHILE HIS RECOMMENDATIONS TO THE HAGUE WERE TO ACCEPT THE SECRETARY GENERAL'S PO, THE HAGUE'S INSTRUCTIONS WERE SO MUDDLED AND EQUIVOCAL THAT THE DUTCH PERMREP WAS ADVISED BY HIS STAFF TO REMAIN SILENT RATHER THAN FOLLOW INSTRUCTIONS AND RISK EMBARRASSMENT. THE DUTCH CEP EFFORT IS IN SOME RESPECTS QUITE SIMILAR TO THE FRENCH BUT THE FORMER'S IS GOVERNED BY NATIONAL CONSTRAINTS IMPOSED BY PARLIAMENTARY FUNDING. THE DUTCH CIVIL PREPAREDNESS OFFICE, THE CENTRAL COORDINATING ORGAN FOR ITS NATO CEP ACTIVITY, IS STRICTLY CONFIDENTIAL

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LIMITED TO CIVIL MATTERS AND ANYTHING WHICH SMACKS OF MILITARY SUPPORT IS BEYOND ITS MANDATE. HOWEVER, THIS LIMITATION IS NOT UNIFORM PARTICULARLY IN MINISTRIES DEALING WITH TRANSPORT AND SUPPLIES. THE DICHOTOMY IS REFLECTED IN THE CONTRAST BETWEEN RATHER NARROW, "STRICT CONSTRUCTIONIST" ATTITUDE TAKEN BY DUTCH REPS TO THE SCEPC PLENARY (HENCE FROM CENTRAL CIVIL PREPAREDNESS OFFICE) AND THE MORE FORTHCOMING, PRAGMATIC POSITIONS OF DUTCH MEMBERS OF SPECIFIC PLANNING BOARDS AND COMMITTEES, WHO ARE USUALLY FROM OPERATING MINISTRIES. STREATOR

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Message Attributes

Automatic Decaptioning: X

Capture Date: 30-Aug-1999 12:00:00 am Channel Indicators: n/a **Current Classification: UNCLASSIFIED**

Concepts: n/a

Control Number: n/a Copy: SINGLE Sent Date: 29-Apr-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am

Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009

Disposition Event: Disposition Lyent.
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO02556

Document Source: ADS Document Unique ID: 00

Drafter: n/a Enclosure: n/a

Executive Order: 11652 GDS

Errors: n/a **Expiration:** Film Number: n/a Format: TEL From: NATO

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t197704102/baaabdil.tel

Line Count: 99 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE Message ID: 1a00b49b-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 2 Previous Channel Indicators:

Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: USNATO 2310 DTG 211511Z APR 77

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 05-Oct-2004 12:00:00 am

Review Event: Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 2667864 Secure: OPEN Status: NATIVE

Subject: FRENCH AND DUTCH ATTITUDES ON MINISTERIAL GUIDANCE

TAGS: MARR, US, NATO
To: STATE INFO FPAGSA

MULTIPLE

Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/1a00b49b-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009